## BEFORE THE TENNESSEE BOARD FOR LICENSING CONTRACTORS

| IN THE MATTER OF:        | )                            |
|--------------------------|------------------------------|
| Michael Jason Rutherford | )<br>)Docket No. 12.4-11287A |
| 860 Chapman Hollow Road  | )                            |
| Lawrenceburg, TN 38464   | )                            |
|                          | )                            |

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Transcript of the Proceedings

Before the Honorable J. Randall LaFevor

March 30th, 2011

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## APPEARANCES:

For the State: Ms. Jenny Gray

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1 (Whereupon, the following proceedings
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- 2 commenced at 11:24 a.m. as follows:)
- 3 THE COURT: All right. This hearing is now
- 4 convened before the Tennessee Board for Licensing
- 5 Contractors to consider the case of Michael Jason
- 6 Rutherford, Docket Number 12.14-111287A. My name is
- 7 Randall LaFevor. I have been assigned by the secretary
- 8 of state to preside at this hearing as the
- 9 administrative judge. In that capacity, I will make
- 10 all rulings regarding the order of proceedings,
- 11 admissibility of evidence, and questions of law
- 12 pursuant to the provisions of the Tennessee
- 13 Administrative Act. I will not participate in the
- 14 findings of fact or ultimate decision of the board.
- 15 Those decisions will be made by the board.
- In today's proceeding the state is
- 17 represented by Ms. Jenny Gray, assistant general
- 18 counsel for the Tennessee Department of Commerce and
- 19 Insurance. Once again, as in the previous hearing, it
- 20 appears that the respondent is not present, and there
- 21 has been no communication received by my office
- 22 indicating that anybody represents him or was planning
- 23 to attend this hearing today. Once again, for the
- 24 purpose of the record in this hearing, I will ask the
- 25 board members who are present and deliberating to

- 1 introduce themselves.
- 2 MR. HAYES: Jerry Hayes, Paris.
- 3 MR. BRODD: Mark Brodd, Knoxville.
- 4 MR. WHITTINGTON: Keith Whittington, Johnson
- 5 City.
- 6 MR. SMITH: Reese Smith, Franklin.
- 7 MR. MASON: Bill Mason, Greenbriar.
- 8 THE COURT: Thank you, gentlemen. And do any
- 9 of you have any outside information concerning the case
- 10 of Michael Jason Rutherford?
- 11 (No response.)
- 12 THE COURT: There is an indication that there
- 13 is nobody that has outside knowledge, so I will
- 14 indicate at this point what the items involved in the
- 15 technical record are. There is a notice of hearing and
- 16 charges filed on February 14th, 2011, a prehearing
- 17 order that I assigned and entered on February 25th,
- 18 2011. The state filed its list of witnesses and
- 19 exhibits on March 17th, 2011, and made a correction to
- 20 that by a document entered -- or submitted, rather, on
- 21 March 23rd, 2011. All those documents are a part of
- 22 the technical record as we begin the hearing.
- 23 All right. Ms. Gray, would you like to
- 24 either summarize the charges, read the notice of
- 25 charges, or submit a copy of the notice to the board

- 1 members at this time?
- MS. GRAY: Yes, Your Honor. Should I make a
- 3 motion to hold the respondent in default at this time?
- 4 THE COURT: You can do that if you want to
- 5 present that first.
- 6 MS. GRAY: Okay. I have the notice of
- 7 hearing and charges here.
- 8 THE COURT: Board members, the notice that's
- 9 being distributed, obviously, is the state's
- 10 identification of the issues before you today. This is
- 11 not evidence, but it's a sort of outline of what the
- 12 state will be proving during its case.
- 13 All right. Gentlemen, let me just note again
- 14 for the record that this hearing was scheduled to begin
- 15 at 9:00 a.m. It is now almost 11:30 a.m. No one has
- 16 responded on behalf of the respondent, and the state's
- 17 counsel at this time has a motion.
- 18 MS. GRAY: I would like to make a motion that
- 19 the respondent be held in default pursuant to Tennessee
- 20 Code Annotated 4-5-309 and moved to make the certified
- 21 mail receipt signed by the respondent part of the
- 22 evidence as Exhibit 1.
- 23 THE COURT: All right. Do you have copies
- 24 for the board?
- MS. GRAY: Yes.

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1 THE COURT: Distribute those. I will mark
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- 2 and enter the original submitted here as
- 3 Exhibit Number 1.
- 4 (Whereupon, the previously mentioned document
- 5 was marked as Exhibit No. 1.)
- 6 THE COURT: Gentleman, I will note for the
- 7 record that what you have received is a copy of a green
- 8 card or return receipt card signed by
- 9 Michael Rutherford on 2/22/11, which is more than 30
- 10 days prior to today's date, the date of the hearing,
- 11 which complies with proper service. And having
- 12 provided proper notice to the respondent, who has
- 13 failed to appear, the state has made a motion to find
- 14 him in default and proceed in a default hearing. And
- 15 if the board would like to take up that motion at this
- 16 time, I will turn it over to the chairman.
- 17 MR. SMITH: I would make a motion immediately
- 18 that we accept the findings of our counsel and move for
- 19 a default judgment.
- 20 MR. WHITTINGTON: I have a motion. Do I have
- 21 a second?
- MR. HAYES: Second.
- MR. WHITTINGTON: Any discussion?
- 24 (No response.)
- MR. WHITTINGTON: All in favor, say aye.

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1 THE BOARD: Aye.
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- 2 MR. WHITTINGTON: Opposed likewise.
- 3 (No response.)
- 4 MR. WHITTINGTON: Motion carries.
- 5 THE COURT: Thank you, gentlemen. Since the
- 6 state has the burden of proof in this matter, the state
- 7 will be required to put on evidence to establish this
- 8 case, even though the respondent has failed to appear.
- 9 So, Ms. Gray, if you would like to address the board
- 10 either with an opening statement or proceed into your
- 11 proof.
- 12 MS. GRAY: A short opening statement. This
- 13 matter today involves a licensee, specifically a
- 14 limited electrical licensee, who was convicted of two
- 15 felonies during his period of licensure, and the two
- 16 felonies being possession of a firearm during
- 17 commission of a felony and promotion of methamphetamine
- 18 manufacturing.
- 19 And I submit to the board that you are
- 20 charged with protecting the public's health, safety,
- 21 and welfare, and that you are also authorized by
- 22 statute to revoke a license based on any felony
- 23 conviction, and that these specifically pose a threat
- 24 to the safety and welfare of the citizens of Tennessee.
- 25 And the state will ask at the close of proof to

- 1 authorize a revocation of the respondent's license.
- 2 That's all I have at this time.
- 3 THE COURT: Thank you, Ms. Gray. And you may
- 4 proceed with you proof.
- 5 MS. GRAY: At this time I would like to call
- 6 Carolyn Lazenby as my first witness.
- 7 THE COURT: Ms. Lazenby, you were placed
- 8 under oath in a previous hearing. That remains in
- 9 effect.
- 10 CAROLYN LAZENBY,
- 11 was called as a witness, having been previously duly
- 12 sworn, testified as follows:
- 13 EXAMINATION
- 14 OUESTIONS BY MS. GRAY:
- Q. Can you please state your name.
- 16 A. Yes. Carolyn Lazenby.
- 17 Q. And what is your job title?
- 18 A. I'm the executive director of the board for
- 19 licensing contractors.
- 20 Q. And are you the custodian of records for the
- 21 board?
- 22 A. Yes.
- 23 Q. And is the respondent, Mr. Michael Jason
- 24 Rutherford, licensed currently by the board?
- 25 A. Yes.

- 1 Q. And when was he issued the license?
- 2 A. The license renewal was issued on
- 3 November 17th, 2010, and he expires 11/30/2012.
- 4 Q. And what is the current status of his
- 5 license?
- A. Active. I'm sorry. It's been suspended.
- 7 Q. And why was the license suspended?
- 8 A. A summary suspension hearing was conducted
- 9 and the board voted then to take immediate action.
- 10 MS. GRAY: I think that's all I have for
- 11 Ms. Lazenby.
- 12 THE COURT: All right. Are there any
- 13 questions from the board members for Ms. Lazenby?
- 14 (No response.)
- THE COURT: All right. If not, then,
- 16 Ms. Gray.
- MS. GRAY: May I ask one more question of
- 18 Ms. Lazenby?
- 19 THE COURT: Sure.
- 20 BY MS. GRAY:
- Q. Can you state for the record Mr. Rutherford's
- 22 license number.
- A. Yes. It's license number 57345.
- MS. GRAY: Thank you. That's all,
- 25 Your Honor.

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1 THE COURT: All right. Ms. Gray, you may
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- 2 proceed with the rest of your proof.
- 3 MS. GRAY: I would like to submit at this
- 4 time a copy of the -- a certified copy of the
- 5 convictions of the respondent as self-authenticating
- 6 documents as Exhibit 2.
- 7 THE COURT: All right. What I'm going to do
- 8 is mark the originals of these documents. There are
- 9 four pages. It will be marked as Collective Exhibit 2,
- 10 and it may be circulated to the board at this time.
- Board members, I will note for your benefit
- 12 that these are self-authenticating documents, meaning
- 13 that they may be considered as evidence as though a
- 14 witness had appeared here and presented them and
- 15 testified and answered any questions that you may have
- 16 had with respect to those documents.
- 17 (Whereupon, the previously mentioned
- documents were marked as Collective Exhibit No. 2.)
- 19 THE COURT: If any board member has a
- 20 question about these documents, you may address those
- 21 to counsel. If not, we'll proceed.
- (No response.)
- 23 THE COURT: All right. Ms. Gray.
- MS. GRAY: The state has no further proof at
- 25 this time, Your Honor.

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1 THE COURT: All right. Would you like to
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- 2 summarize your proof?
- 3 MS. GRAY: Yes, Your Honor. As I said in the
- 4 opening, I would request that the board revoke the
- 5 respondent's license based on these felony convictions
- 6 and also want to remind the board that you may assess
- 7 civil penalties between \$50 to \$1,000 for each
- 8 violation and also reasonable cost of the prosecution
- 9 and disciplinary action itself. So I request that the
- 10 board assess the cost of this matter, along with
- 11 revocation. That's all I have for closing.
- 12 THE COURT: All right. Prior to beginning
- 13 your deliberations, do any of you have any questions
- 14 you would like to address to counsel?
- MR. MASON: How much is cost?
- MS. GRAY: I do not have an exact figure.
- 17 Your Honor, may I discuss with my...
- 18 THE COURT: You may. It may be cleared up if
- 19 I just address the board and tell you that if you
- 20 choose to assess cost, all you have to say is that you
- 21 are assessing cost. It will be computed and assessed
- 22 at a later date. Any other questions for counsel?
- MR. BRODD: Is this person in jail?
- 24 MS. GRAY: I don't believe so. I think --
- 25 MR. SMITH: This looked like probation on

- 1 here on the fine print.
- 2 MS. GRAY: I think it was possibly 90 days he
- 3 may have served. I do think this was originally a bit
- 4 higher charges, and then according to the plea
- 5 agreement he was given a little lesser sentence than
- 6 normal. And I believe it was 90 days to be served
- 7 concurrently.
- 8 MR. BRODD: He signed the return receipt, so
- 9 I guess he was not in jail that day.
- 10 THE COURT: All right.
- 11 MS. GRAY: Looks like it was entered October
- 12 5th, so it may have gone in on that day.
- 13 THE COURT: Gentlemen, if there are no other
- 14 questions, then I will proceed directly into charging
- 15 the board as to your responsibilities. And since I
- 16 have already done that previously, I will briefly touch
- on the issues that need to be addressed.
- 18 First, your standard of proof is a
- 19 preponderance of the evidence. You must restrict your
- 20 inquiries specifically to the charges that were alleged
- 21 by the state, base your decision on the evidence that
- 22 you have received, which consists of the testimony of
- 23 Ms. Lazenby and the certified copy of the conviction on
- 24 counts one and four of the indictment.
- 25 You also, in making your decision today, must

- 1 include findings of fact, conclusions of law, and
- 2 decisions with respect to a disciplinary action and a
- 3 policy reason for your decision or determination. All
- 4 your deliberations must be in public, and at this point
- 5 I'll turn the deliberations over to your chairman.
- And let me ask, do you have proposed findings
- 7 and conclusions?
- 8 MS. GRAY: Yes, Your Honor.
- 9 THE COURT: If you'll submit those to the
- 10 board to assist them in making their decision.
- 11 MR. WHITTINGTON: Okay, board. I think
- 12 everyone understands the proposed findings of facts.
- 13 You are looking at them.
- MR. BRODD: I make a motion we accept the
- 15 proposed findings of fact.
- MR. HAYES: Second.
- 17 MR. WHITTINGTON: I have got a motion and a
- 18 second. Any discussion?
- 19 (No response.)
- 20 MR. WHITTINGTON: All in favor, say aye.
- 21 THE BOARD: Aye.
- MR. WHITTINGTON: Opposed likewise.
- 23 (No response.)
- MR. BRODD: I make a motion we accept the
- 25 proposed conclusions of law.

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1 MR. HAYES: Second.
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- 2 MR. WHITTINGTON: I have got a motion and a
- 3 second. Is there any discussion?
- 4 (No response.)
- 5 MR. WHITTINGTON: All in favor, say aye.
- 6 THE BOARD: Aye.
- 7 MR. WHITTINGTON: Opposed likewise.
- 8 (No response.)
- 9 MR. WHITTINGTON: The motion carries. Now,
- 10 we are into the penalty phase. We have to decide
- 11 whether or not we want to -- the first thing I want to
- 12 remind board members is, we should assess cost. Let's
- do not overlook that on this one. Do we want a
- 14 penalty -- monetary penalty? Do we want revocation? I
- 15 think we are already in the suspension stage.
- MR. MASON: I think we do want revocation,
- 17 and I will repeat what was said at the suspension
- 18 hearing. The nature of this offense is
- 19 methamphetamine, that methamphetamine is associated
- 20 with violent behavior. He was carrying and was
- 21 convicted of unlawful possession of a firearm in
- 22 committing this crime.
- 23 It is associated with stealing to support a
- 24 drug habit. It is associated with environmental
- 25 dangers, a health hazard not only to whoever uses it,

- 1 but anyone even in the proximity of it. And it is, of
- 2 course, a question of judgment and trust that this
- 3 person operating with a license from this state is
- 4 going to people's homes or on their property, is, I
- 5 think, forfeited by getting convicted of these crimes.
- I can't -- I believe that we would be
- 7 irresponsible to sanction exposing the public as
- 8 individuals or their property or their outbuildings to
- 9 someone who's been convicted of this kind of crime
- 10 because of its very nature. And the fact that they're
- 11 felonies in and of themselves, you know, meets the
- 12 standards that we have already found under conclusions
- 13 of law. So I think that, as a matter of policy, we
- 14 are -- need to protect the public by revoking the
- 15 license. That would be my discussion of that.
- MR. WHITTINGTON: I think that will make a
- 17 wonderful policy statement. I think revocation at
- 18 minimum. I'm not sure that a civil penalty is going to
- 19 do us any good.
- MR. SMITH: He paid \$2,000, was fined that by
- 21 Maury County. I agree.
- MR. BRODD: I agree.
- MR. WHITTINGTON: Can I get a motion?
- MR. BRODD: I move we assess court costs and
- 25 immediately revoke his license.

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1 MR. WHITTINGTON: And a $2,000 penalty?
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- 2 MR. BRODD: No.
- 3 MR. WHITTINGTON: No? Okay. I have got a
- 4 motion.
- 5 MR. SMITH: Second.
- 6 MR. WHITTINGTON: I've got a second. Any
- 7 discussion?
- 8 (No response.)
- 9 MR. WHITTINGTON: All in favor, say aye.
- 10 THE BOARD: Aye.
- MR. WHITTINGTON: Opposed likewise.
- 12 (No response.)
- 13 MR. WHITTINGTON: The motion carries. Can we
- 14 allow that previous statement as a policy statement or
- does that need to be made at this time?
- 16 THE COURT: Can you incorporate what he said
- 17 or do you want him to restate the policy statement?
- MS. GRAY: Yes, Your Honor.
- 19 THE COURT: You want him to restate it?
- MS. GRAY: No. I can incorporate it.
- 21 MR. WHITTINGTON: I couldn't have said it
- 22 any -- there's no way I can top that.
- 23 THE COURT: All right. Then there has been
- 24 findings of fact, conclusions of law, a penalty
- 25 assessed, and a policy statement enunciated. Anything

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else we need to address before we adjourn?
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              MR. WHITTINGTON: Nope.
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               THE COURT: If not, then I thank everybody
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 4
     for your time, and, Ms. Gray, you will prepare the
 5
     order for the board's consideration.
              MS. GRAY: Yes, Your Honor.
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              THE COURT: Thank you. We are adjourned.
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              MR. WHITTINGTON: Thank you, Your Honor. And
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     with that I will adjourn the March meeting of the
10
     Tennessee Board for Licensing Contractors. We will see
     you in Memphis in May. Everybody make plans.
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               (End of proceedings, 11:46 a.m.)
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State of Tennessee )
County of Davidson )

I, Brittany Temples, Court Reporter, with offices in Nashville, Tennessee, hereby certify that I reported the foregoing proceeding by machine shorthand to the best of my skills and abilities, and thereafter the same was reduced to typewritten form by me.

I further certify that I am not related to any of the parties named herein, nor their counsel, and have no interest, financial or otherwise, in the outcome of the proceedings.

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Brittany Temples, LCR #099 Notary Public State of Tennessee

My Commission Expires 5/25/2014